OFFICE OF THE AUDITOR GENERAL



THE REPUBLIC OF UGANDA

REPORT OF THE AUDITOR GENERAL ON THE FINANCIAL STATEMENTS OF KALANGALA DISTRICT LOCAL GOVERNMENT FOR THE FINANCIAL YEAR ENDED 30TH JUNE 2021

OFFICE OF THE AUDITOR GENERAL UGANDA

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List of Acronyms

LIST OF ACTO	
Acronym	Meaning
ACDP	Agriculture Cluster Development Project
AIA	Appropriation in Aid
CAO	Chief Administrative Officer
DLG	District Local Government
GoU	Government of Uganda
HR	Human Resource
ICT	Information & Communication Technology
IFMS	Integrated Financial Management System
INTOSAI	International Organization of Supreme Audit Institutions
IPF	Indicative Planning Figures
IPPS	Intergrated Personel and Payroll System
ISSAI	International Strandards for Supreme Audit Institutions
ISSAIs	International Standards of Supreme Audit Institutions
LGFAM	Local Government Financial and Accounting Manual, 2007
LGFAR	Local Government Financial and Accounting Manual, 2007
LLG	Lower Local Governments
MDAs	Ministries, Departments and Agencies
MoFPED	Ministry of Finance, Planning and Economic Development
MoGLSD	Ministry of Gender, Labour and Social Development
MoLG	Ministry of Local Government
MoPS	Ministry of Public Service
NAA	National Audit Act
NDP	National Development Plan
NIRA	National Identification Registration Authority
NPA	National Planning Authority
NTR	Non-Tax Revenue
OAG	Office of the Auditor General
PAYE	Pay As You Earn
PBS	Program Budgeting System
PCA	Payroll Consults Africa
PDMS	Payroll Deduction Management System
PDU	Procurement & Disposal Unit
PFMA	Public Finance Management Act
PFMR	Public Finance Management Regulations
PPDA	Public Procurement & Disposal of Public Assets
PS/ST	Permanent Secretary / Secretary to the Treasury
TI	Treasury Instructions
TSA	Treasury Single Account
TSSA	Treasury Sub Single Account
UCF	Uganda Consolidated Fund
UgIFT	Uganda Intergovernmental Fiscal Transfers Program for Results
· J ·	1 5 5

UGX	Uganda Shilling
UNEB	Uganda National Examination Board
URA	Uganda Revenue Authority
URF	Uganda Road Fund
UWEP	Uganda Women Empowerment Project
VFM	Value for Money
YLP	Youth Livelihood Program

REPORT OF THE AUDITOR GENERAL ON THE FINANCIAL STATEMENTS OF KALANGALA DISTRICT LOCAL GOVERNMENT FOR THE FINANCIAL YEAR ENDED 30TH JUNE 2021

THE RT. HON. SPEAKER OF PARLIAMENT

Opinion

I have audited the accompanying financial statements of the Kalangala District Local Government which comprise the Statement of Financial Position as at 30th June 2021, the Statement of Financial Performance, Statement of Changes in Equity and Statement of Cash Flows together with other accompanying statements for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In my opinion, the financial statements of Kalangala District Local Government for the financial year ended 30th June 2021 are prepared, in all material respects, in accordance with Section 51 of the Public Finance Management Act, 2015 and the Financial Reporting Guide, 2018.

Basis for Opinion

I conducted my audit in accordance with International Standards of Supreme Audit Institutions (ISSAIs). My responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements Section of my report. I am independent of the District in accordance with the Constitution of the Republic of Uganda 1995 (as amended), the National Audit Act, 2008, the International Organization of Supreme Audit Institutions (INTOSAI) Code of Ethics, the International Ethics Standards Board for Accountants Code of Ethics for Professional Accountants (Parts A and B) (IESBA Code), and other independence requirements applicable to performing audits of Financial Statements in Uganda. I have fulfilled my other ethical responsibilities in accordance with the IESBA Code, and in accordance with other ethical requirements applicable to performing audits in Uganda. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Key Audit Matters

Key audit matters are those matters that, in my professional judgment, were of most significance in my audit of the financial statements of the current period. These matters were addressed in the context of my audit of the financial statements as a whole, and in forming my opinion thereon, and I do not provide a separate opinion on these matters. I have determined the matters described below as the key audit matters to be communicated in my report:

1.0 Payroll Management

Over the years, several reforms have been implemented in payroll management including salary, pension and gratuity payroll management decentralisation. Despite these reforms, challenges have persisted in the management of payroll in the Local Governments (LGs).

As a result, I considered payroll management in LGs a Key Audit Matter and identified crosscutting risks including; unrealistic budgeting for employees and pension costs, under absorption of wage funds, delayed access to the payroll, over payment of salaries, non-payment of salary and pension arrears, among others.

I analysed the approved budget and releases to Kalangala District for salary, pension

and gratuity in the period under review, as shown below;

Category	Initial Approved budget (UGX)	Revised budget (UGX)	Amount released (UGX)	%age funding received
Salary	8,210,136,750	8,897,396,514	8,897,396,514	100
Pension	302,387,712	302,387,712	302,387,712	100
Gratuity	1,282,025,584	1,282,025,584	1,282,025,584	100
Pension	-	-	-	-
Arrears				
Salary Arrears	•	-	-	-
Total	9,794,550,046	10,481,809,810	10,481,809,810	

The wage and Pension Pay roll of UGX.10,481,809,810 constituted 52.1% of the District's budget for 2020/2021 of UGX.20,128,919,532.

I am aware that the Covid-19 Pandemic continues to significantly affect the implementation of payroll management activities. A number of Districts did not carry out planned recruitments resulting into huge unspent balances.

Based on the audit procedures performed, I made the following significant audit findings;

No	Observa	tions						Recommendati ons
1.1	Payment of Salaries, Pension and Gratuity i) Absorption of Funds I reviewed funds absorption and noted that UGX.9.40 billion (89.7%) was spent out of the total receipts of UGX.10.48 billion, resulting in an unabsorbed balance of UGX.1.08 billion. UGX.1.08 Billion was subsequently swept back to the consolidated fund account. Refer to the table below;						I advised the Accounting Officer to always ensure that there is adequate payroll planning and that funds are utilized for the intended	
		Approv ed Estima tes (A)	Releases / Warrant (B)	Expenditure (C)	Unspent (B-C)	% absorp tion		purpose.
		(UGX 'bns)	(UGX 'bns)	(UGX 'bns)	(UGX 'bns)			
	General staff salaries	8.90	8.90	7.83	1.07	88		
	Pension	0.30	0.30	0. 29	0.01	97		
	Gratuity	1.28	1.28	1.27	0.01	99		

Pension	-	-	-	-	-
Arrears					
Salary	-	-	-	-	-
Arrears					
Total	10.48	10.48	9.40	1.08	

Under absorption of released funds negatively impacts service delivery.

The Accounting Officer explained that they faced the following challenges during the course of implementation of the Approved Wage budget for the Financial Year 2020/2021 which resulted into under absorption of the released funds;

- Failure to attract staff who were budgeted for in the Financial year 2020/2021. Three positions were advertised but were not filled, accumulating UGX.67,774,212.
- Staff under disciplinary measures especially porters were not paid a total of UGX.5,404,948 because of abandonment of duty.

Their appointments were terminated in May 2021 leading to unspent balance which was swept back to treasury.

ii) Over payment of salary

Section B-a (7) of the Uganda Public Standing Orders, 2010 requires salaries to be fixed at annual rates and paid in twelve (12) equal instalments. It also requires salaries to be paid correctly, promptly and as a lump sum in accordance with the approved salary structure for the Public Service.

officers.
ealed
hts to

A review of the payroll data (IPPS) and IFMS payments revealed variances between amounts on the approved payroll and payments to individual employees, leading to Over payments of UGX.1,265,254, contrary to Section B-a (7) of the Uganda Public Standing Orders, 2010, as shown in **Appendix 1**.

Over payment of salaries leads to loss of Government funds.

The Accounting Officer explained that this was due to IFMS network being slow and duplicating payments.

iii) Under payment of salary

A review of the payroll data (IPPS) and IFMS payments revealed variances between amounts on the approved payroll and payments to individual employees, leading to an under payment of UGX.37,719,627 as shown in **Appendix 2.**

Under payment of salary reduces staff morale and productivity.

The Accounting Officer responded that pursuant of section (A - n), paragraph 19 of the Uganda Public Service Standing Order (2010 edition) that gives Accounting Officers powers to stop salary of the officer who might have abandoned duty for 30 days; he Suspended salary of staff who abandoned duty until District Service Commission

I advised the Accounting Officer to periodically review staff payrolls to eliminate errors and mistakes.

advised

Accounting Officer

recover

funds from the

concerned

the

directs his/her removal from the payroll.

iv) Payment of salary using wrong scales

A comparison of base pay in the IPPS payroll registers with the salary structure for 2020/21, revealed that 24 staff were paid using wrong salary scales, leading to under payments of UGX.1,281,833, contrary to Section B—a (6) & (7) of the Uganda Public Service Standing Orders, 2010, as shown in **Appendix 3.**

Payment of salary using wrong scales causes creates opportunity for misappropriation of funds and also leads to misstatements of salary expenditure in the financial statements.

The Accounting Officer attributed this to the following;

- Interrupted IPPS internet network throughout the financial year 2020/2021 as a result of new upgrades made by MOPS
- Non automatic increment of the segment whenever incremental date is reached.

I advised the Accounting Officer to ensure that salary amounts are reconciled periodically to salary scales before effecting payments

v) Delayed deletion of staff from payroll

Section B-a (12) of the Uganda Public Standing Orders, 2010 requires the payment of salary to public officers to be stopped immediately they cease rendering services to Government under whatever circumstances, including death.

I noted that UGX.1,480,155 was paid to one staff who had retired, as detailed in **table below:**

SN.	Supplier No	Employ ee Name	Retireme nt/ transfer date	Month/dat e removed from the payroll	The total amount paid after retirement date
	Ssenyonjo Suleman	745107	30/01/2020	30/10/2020	1,480,155
TOTAL					1,480,155

Delayed removal of staff from payroll results into payment for services that were not rendered to the entity hence resulting in financial loss to the Government.

The Accounting Officer explained that this was an Education Assistant II who had retired under early retirement but his recommendation for retirement was received late.

I advised the Accounting Officer to ensure his team verifies accuracy of information on Payroll to ensure all leavers are excluded.

1.2 Management of Payroll Deductions

i) Over/Under remittance of deductions

Section B-a (17) requires a public officer's individual contractual obligations such as hire purchase, loan, and contributions to saving schemes, trade unions and staff associations to be deducted from his or her salary, in accordance with the regulations.

I noted that whereas UGX.2,448,664,141 was deducted from employees' salaries to be remitted to different beneficiaries, UGX.2,446,635,255 was remitted, leading to an under remittance amounting to UGX.73,649,208, as shown **in the table below**;

advised the Accounting Officer to ensure his team verifies accuracy of information on Payroll and timely reconcile the results with payment on the IFMS.

SN	Beneficia ry	Deduct ion code	Payroll Deduction amount (UGX)	Amount remitted as per IFMS (UGX)	Under remittanc e (UGX)
1	Uganda Revenue Authority Collections	249	1,498,987,622	1,447,620,813	51,366,809
2	Uganda National Teachers Union (Unatu)	257	15,514,560	15,339,815	174,745
3	Uganda Consumer Lenders/ Uganda Bankers Associatio n	482	317,931,647	295,823,993	22,107,654
Tota	I		1,832,433,829	1,758,784,621	73,649,208

Under remittances could lead to misappropriations of funds not paid to the beneficiaries Additionally, Over remittance of funds could lead to loss of District funds.

The Accounting Officer attributed under remmittance to the following;

- The challenge of the IFMS network which duplicates and at times hides payments after they are validated and then returns them at the closure of Financial year as unpaid.
- A result of non remittance of deductions on suspended salary for staff under disciplinary proceedures.

ii) Un-authorized loans deductions

Section 2.1.2 & 2.1.4 of the service agreement between the Government (MoPS) and Uganda Consumer Lenders' Association/Uganda Bankers' Association requires a letter of undertaking for each Government employee before making an employee reservation on the PDMS.

In addition, only deductions consented to by employees, in writing, should be submitted to the MoPS for timely monthly payroll processing or as advised by the employer.

a) Lack of letters of undertaking

I noted that the District made unauthorised loan deductions totalling UGX.100,753,524 . The deductions were from 57 employees that did not have letters of undertaking, as shown in **Appendix 4(a)**.

There is a risk of making deductions from staff that have no loans, which deprives them of their earnings.

The Accounting Officer explained that this was due to the fact that Financial Institutions offer loans to employees using phones, where management has no control, since an employee receives money before being approved on the PCA. Additionally, financial institutions offer Topup loans without signing new Letters of undertaking.

advised the Accounting Officer to ensure that all loan applications are backed by letters of undertaking as well as letters of consent by the applicants.

Additionally, the Accounting Officer should liaise with responsible officers to ensure that loans are approved through the PDMS.

b) Loan deductions with variances in the IPPS, "active deduction" or the "my approval" reports

I noted variances amounting UGX.56,902,296 between the amounts in the IPPS payroll register and my approvals and active deductions as shown in **Appendix 4(b)**.

There is a risk of making deductions from staff that have no loans, which deprives them of their salary earnings.

The Accounting Officer explained that this due to the fact that Financial institutions adjust loan instalment amounts whenever they wish and also the delay to remove deduction codes from employees' salary especially those who obtained loans before single code was introduced.

iii) Delayed/non-remittance of deductions to UCLA/UBA

Paragraph 4.6.1 of Establishment Notice No. 2 of 2019 requires payroll deductions to be remitted concurrently with salary payments.

- I noted that the District made payroll deductions of UGX.317,931,647, but did not remit UGX.22,107,654 to UCLA/UBA.
- I noted that the District made payroll deductions of UGX.317,931,647 and did not concurrently remitted it with the salary payments in six months with delays of up-to 56 days, as shown in Appendix 5.

Delayed/ non remittance of deductions to UCLA/UBA could lead to litigation due to delays in payments to the lending institutions.

The Accounting Officer attributed this to poor IFMS network which slowed down the payment system causing a delay in remitting deductions.

iv) Delayed/ non-remittance of PAYE deductions to URA

Section 123(1) of the Income Tax Act, 1997 (as amended) requires withholding agents to URA any tax that has been withheld or that should have been withheld within fifteen days after the end of the month in which the payment subject to withholding tax was made by the withholding agent.

- I noted that the Management made PAYE deductions of UGX.1,498,987,622, but under remitted UGX.51,366,809 to URA.
- I noted delays in the remittance of PAYE deductions to URA deductions of four months with a notable delay of 45 days from April 2021 deductions, as shown in **Appendix 6.**

Delayed remittance of PAYE attracts fines and penalties from the Revenue Authority.

The Accounting Officer attributed this to poor ifms network which slows down the payment system causing a delay in remitting deductions.

I advised the Accounting Officer to ensure that Salary payments and Deductions to respective beneficiaries are approved and paid concurrently.

advised the Ι **Accounting Officer** strona to put internal controls to ensure that officers effect payments promptly after invoices are created.

v) Non-deduction of PAYE from political leaders

I noted that the District did not subject political leaders' gratuity totalling to UGX.51,416,102 to the computation of PAYE in IPPS, leading to an under deduction of UGX UGX.11,323,785 contrary to section 19(1) (a) of the Income Tax Act. Details are shown in the **Appendix 7.**

Omission of political leaders' and commissioner's gratuity from the computation of PAYE leads to financial loss to Government.

The Accounting Officer responded that IPPS system does not insert a formula for calculating PAYE from contract gratuity therefore they recalculate PAYE from gratuity District Political leaders and Chairperson District Service Commission and pay it off IPPS.

I advised the Accounting Officer to ensure that political leaders' gratuity is subjected to tax by including in the gross taxable income when computing PAYE

1.3 Access to Payrolls

i) **Delayed access to Salary Payroll**

Section B-a (11) of the Uganda Public Standing Orders, 2010, requires Accounting Officers to ensure that Public Officers access the payroll within four (4) weeks from date of assumption of duty.

I noted that 16 newly recruited/transferred employees delayed to access payroll, with one delay of up-to 150 days (21 weeks), as shown in $\bf Appendix~8.$

Delayed access to payroll leads to demotivation of the affected staff and accumulation of salary arrears.

The Accounting Officer responded that this was due to the following;

- Delay for new employees to obtain TINs due to high transport costs since it was COVID period.
- Mismatch of names with NIRA and IPPS
- Some transferred teachers report to their duty stations but fail to report to the district in time to affect payroll changes.

advised the Accounting Officer increase monitoring and supervision over the head of human resource to promptly include new staff on the payroll for subsequent payment on IFMS.

ii) Delayed access to Pension payroll

Paragraph 5.1 of establishment notice no. 1 of 2020 requires responsible officers to initiate and complete the processing of retirement benefits within six months to the mandatory retirement date. In case of death or early retirement, the process should be initiated immediately the Letters of Administration are issued and/or the early retirement has been granted.

I noted that that three pensioners delayed to access the pension payroll, with delays ranging from 31 to 62 days and one case who was expected to access the payroll in August 2020 but by June 2021, he had not as shown in **Appendix 9.**

Delayed access to the pension payroll affects the wellbeing of the retirees and also leads to accumulation of pension arrears.

The Accounting Officer attributed this to mismatches in dates of birth and names between IPPS and NIRA which made it difficult for

advised the Accounting Officer to ensure that prospective pensioners start submitting pension documentation six before months retirement to ensure timely access to pension payroll.

	T		: 6: J				
	pensi	oners to be	verifiea.				
1.4	i) Pa Parag		equires the and gratuity	I advised the Accounting Officer to ensure that all salaries are paid through the IPPS.			
	From	a comparis	on of the pa	yroll register and	l IFMS payme	ent file,	
				were paid to , as shown in A p		amounting	
		t of salaries f funds to					
	ii) <u>Va</u> <u>IP</u> I note for to perso	I await the outcome of the Accounting Officer's response.					
				alidate, authenti ension) on the IF		ıracy of the	
	attrib the v	uted to the erification fo	e practice of orms and car	id cards on the employees prir ds without keep ised to ensure th	nting, signing ing a copy on	and taking file.	
	have	their verific	ation cards p	orinted and put o	on their files.		
<u>1.5</u>	i) <u>In</u> I not	consistence ed that the	re was 1 sta	sen MoPS and enter the shown in the tab	MoPS payroll		I advised the Accounting Officer to ensure that the entity IPPS payroll
	S	Ippsno	Supplier no	Employee name	MoPS IPPS	Entity IPPS	registers are consistent with
	1	861925	102625	Nankumba Sarah	7,498,116	Nil	MoPS payroll data.
		Grand Total			7,498,116		datai
	risk o	and there is n funds due mation and					
	I reviewed the effectiveness and reliability of the IPPS/NID staff/pensioner/beneficiaries' verification interface and noted the						I await the outcome of the Accounting Officer's response.

- In-adequate sensitization and training in the use and navigation of the system
- System was not reliable and effective
- Operational challenges were encountered, including;
 - . E.g. Un-reliable network
 - Some information on the NIRA interface is sometimes not visible/available for instance date of birth and the photo which delays the verification exercise.

The ineffectiveness of the system my affect the integrity of the IPPS payroll.

The Accounting Officer promised to start documenting challenges with the system so that they can be forwarded to relevant authorities for a solution.

2.0 Implementation of the approved budget

A review of the entity's approved work plans, and budgets revealed that the Kalangala District had an approved budget of UGX.19.3Bn, out of which UGX.17.6Bn was warranted/availed by the end of the financial year. The total expenditure for the year was UGX.16.9Bn out of which UGX.4.4Bn was spent on non-service delivery activities, such as employee costs and transfers to other units (i.e. Town Councils, Sub-counties, Schools), implying that only UGX.12.5Bn was available for implementation of service delivery outputs.

From the procedures undertaken, I noted the following significant observation:

No	Observation	Recommendation
2.1	Existence of Strategic plans that are aligned to NDP-	I advised the Accounting
	<u>III</u>	Officer to urgently
	Regulation 26 (1) of the National Planning Authority	prepare a strategic plan
	(Development of Plans) regulations require entities to submit	aligned to NDP-III and
	to NPA their five-year development plans for certification	have it approved to
	before approval.	facilitate the
		achievement of the NDP
	Section 13 (6) of the PFMA requires the annual budget of all	objectives and the
	votes to be consistent with the National Development Plan	preparation of annual
	(NDP). In the budget execution circular for 2020/2021, the	budgets.
	PS/ST points out that the alignment of Government budgets	
	with the NDP has been poor and was prioritised for	
	improvement during financial year 2020/2021.	
	This being the first way of insulance tables of the NDD III	
	This being the first year of implementation of the NDP-III,	
	the entity was expected to have prepared a strategic plan	
	that is aligned to NDP III and had it approved. It is from this	
	strategic plan that the annual plans would be based to	
	achieve the objectives of NDP-III.	
	I noted that the entity had not prepared and approved its	
	strategic plans.	
	- strategic plans.	
	There is a risk that activities implemented during the financial	

year 2020/2021 were not aligned to the NDP-III, which negatively affects the achievement of NDP-III objectives.

The Accounting Officer explained that the National Planning Authority (NPA) had been conducting trainings to build capacity of district planners to ensure alignment of District Development Plan (DDP) to National Development Plan (NDP) III and the district had submitted the draft DDP for review to NPA.

2.2 Revenue Performance

2.2.1 Local Revenue (LR) Performance

I reviewed the approved Local revenue estimates for the financial year 2020/2021 and noted that the District budgeted to collect UGX.1,379,547,000 during the year but collected UGX.512,435,984 representing (37%) performance. The shortfalls in Local Revenue collections of UGX.867,111,016 (63%) were recorded in Local Service Tax, Business Licences and other tax revenues.

Shortfalls in NTR collections at the vote level result in aggregate revenue shortfalls at the treasury level, which negatively affects the implementation of planned activities at a Government-wide level.

The Accounting Officer explained that due to effects of Covid-19 pandemic the District was under lockdown and businesses at all landing sites collapsed, as well as all fishing activities.

2.2.2 <u>Transfers from other Government Units/Other</u> <u>Government Transfers</u>

The entity budgeted to receive UGX.2,549,359,196 as transfers from other Government Units. However, only UGX.1,787,892,739 (70%) was received, as shown in the table below.

Table Showing performance of revenue transfers from other government agencies

Revised SN Revenue Total Varia % Approved Perfo Source Receipts nce Budget" (UGX) rman "000 (UGX) (UGX) ce "000 "000 1. 1,570,359 1,541,097 29,262 98% Uganda Road Fund (URF) 2. Youth 979,000 246,796 732,20 25% Livelihood 4 Programme (YLP 2,549,359 1,787,893 Total

Source: Financial Statements

Revenue shortfalls negatively affected the implementation of planned activities.

I advised the Accounting Officer to always come up with measures that ensure that budgeted NTR is collected.

I await the outcome of the Accounting Officer's response. The Accounting Officer explained that they had anticipated the receipt of budgeted funds but effects of Covid 19 pandemic caused budget cuts. He however, committed that in the next planning period the district would liaise with the the responsible agencies to realise the budgeted funds.

2.2.3 <u>Performance from external financing</u>

The District budgeted to receive UGX.1,990,000,000as external/donor financing, out of which UGX.781,875,946 (39%), was received as shown in the table below:

Showing performance of external funding

SN	Donor	Revised Budget (UGX) "000"	Total Receipts (UGX) "000"	Variance (UGX) "000"	% Perfo rman ce
1.	Rakai Health Sciences Programme (RHSP)	1,060,000	724,857	335,143	68
2.	Global Fund for HIV, TB & Malaria	600,000	57,019	542,981	10
3.	Global Alliance for Vaccines and Immunization (GAVI)	150,000	-	150,000	0
4.	United Nations Expanded Programme on Immunisation	180,000	-	180,000	0
Tota	nl .	1,990,00 0	781,876	1,208,12 4	

Source: Financial statement

Revenue shortfalls negatively affect the implementation of planned activities and the achievement of NDPIII objectives.

The Accounting Officer responded that they had anticipated the receipt of budgeted funds but effects of Covid 19 pandemic caused budget cuts. He however, committed that in the next planning period the district shall liaise with the the development partners to realise the budgeted funds.

2.3 Absorption of funds

Out of the total Warrants/receipts for the financial year of UGX.17,559,410,157, UGX.16,884,369,560 (96%) was spent by the entity resulting in an unspent balance of UGX.675,040,597 (4%). The unspent balance at the end of the financial year was subsequently swept back to the consolidated fund account.

Under absorption of released funds results in nonimplementation of planned activities and negates the purpose for which funds were disbursed. The funds were meant for activities that were not fully implemented by the end of the financial year and this included Supply of ICT equipment, I advised the Accounting Officer to followup with the relevant agencies to provide the funding in the subsequent financial years.

I await the out come of the accounting officer's response. science kits and chemical reagents.

The Accounting Officer explained that the unspent balances were for works for the SEED Schools but since the procuremet processes had not been completed the funds were swept back. Thee district had written to the MoFPED to revote the money to this current year budget.

2.4 <u>Misclassification of expenditure</u>

I noted that the district budgted and spent UGX.357,586,292 on inappropriate budget codes. Details of cases where this was observed are attached as **Appendix 12.**

Use of inappropriate budget and expenditure codes not only contrary to the Public Finance and Management Act, but it negatively impacts on the consolidation of financial statements.

The Accounting Officer explained that this was due to failure to align the District budget to the Chart of Accounts. He stated that he would encourage heads of departments during planning and budgeting to always involve Departmental Accountants who understand the Chart of Accounts so that transactions are put the right item codes.

2.5 **Submission of Quarterly Performance Reports**

Paragraph 8.12 (4,5,6) of the Treasury Instruction 2017, require the Accounting Officer to prepare reports for each quarter of the Financial Year in respect of the vote for which he/she is responsible. These reports shall contain financial and non-financial information on the performance of the vote and shall be submitted to Treasury not later than 15 days after the end of each quarter.

I noted that the entity submitted performance reports for Q1,Q2, Q3 and Q4 after the deadline given for submission of the reports as shown in the table below;-

<u>Table showing comparison of Actual and reported</u>

No	Details	Deadline for submission	Actual date of submission	Comment
1	Quarter One	15/10/2020	25/01/2021	Delayed
2	Quarter Two	15/01/2021	05/07/2021	Delayed
3	Quarter Three	15/04/2021	05/07/2021	Delayed
4	Quarter Four	15/07/2021	21/10/2021	Delayed

Source: OAG analysis

Failure to submit performance reports in time affects timely tracking and evaluation of performance.

I await the outcome of the Accounting Officer's response.

I advised the Accounting Officer to ensure that performance reports are prepared and submitted in time.

3.0 <u>Implementation of Uganda Inter-Governmental Fiscal Transfers Program</u> (UgIFT)

During last year's audit, it was noted that the district had commenced construction works on Kachanga seed school under the Education Sector and Site clearing of Mulabana Seed School.

During my audit of 2021, I carried out audit inspectins at Kachanga Seed Secondary School under this program on 20/10/2021 and made the following observations with details in **Appendix 13**.

- Construction Works were not yet complete for the two science laboratories, Multpurpose hall, and class room block.
- Furniture for the class rooms had not yet been supplied.
- Out of the seven (7) classroom blocks only three (3) had windows fitted with glass.
- There was partial supply of laboratory equipment and Computers.

Delayed completion of the project denies the community the intended services.

The Accounting Officer explained that some works were not yet complete due to the COVID-19 pandemic which led to the total closure of the site for the sometime. However, the contractor has been working non-stop to ensure that the construction process is completed within the shortest time possible.

He also stated that, the partial supply of laboratory equipment and computers arose out the failure of the service provider to deliver items that meet the specifications of the contract and were rejected.

I advised the Accounting Officer to ensure close supervision of the contractors to complete the project.

Other Information

The Accounting Officer is responsible for the other information. The other information comprises the statement of responsibilities of the Accounting Officer; the commentaries by the Head of Accounts and the Accounting Officer; and other supplementary information. The other information does not include the financial statements and my auditors' report thereon. My opinion on the financial statements does not cover the other information and I do not express an audit opinion or any form of assurance conclusion thereon.

In connection with my audit of the financial statements, my responsibility is to read the other information and, in doing so, consider whether the other information is materially consistent with the financial statements or my knowledge obtained in the audit, or otherwise appears to be materially misstated. If, based on the work I have performed, I conclude that there is a material misstatement of this other information; I am required to report that fact. I have nothing to report in this regard.

Management Responsibilities for the Financial Statements

Under Article 164 of the Constitution of the Republic of Uganda, 1995 (as amended) and Section 45 of the Public Finance Management Act, 2015, the Accounting Officer is accountable to Parliament for the funds and resources of the District.

The Accounting Officer is also responsible for the preparation of financial statements in accordance with the requirements of the Public Finance Management Act, 2015 and for such internal control as management determines necessary to enable the preparation of financial statements that are free from material misstatement whether due to fraud or error.

In preparing the financial statements, the Accounting Officer is responsible for assessing the District's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting, unless the Accounting Officer has a realistic alternative to the contrary.

The Accounting Officer is responsible for overseeing the District's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement, when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions of users, taken on the basis of these financial statements.

As part of an audit in accordance with ISSAIs, I exercise professional judgement and maintain professional scepticism throughout the audit. I also;

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Districts' internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the District's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my auditor's report. However,

future events or conditions may cause the District to cease to continue as a going concern.

Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

I communicate with the Accounting Officer regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.

I also provide the Accounting Officer with a statement that I have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence, and where applicable, related safeguards.

From the matters communicated with the Accounting Officer, I determine those matters that were of most significance in the audit of the financial statements of the current period and are therefore the key audit matters. I describe these matters in my auditor's report unless law or regulation precludes public disclosure about the matter or when, in extremely rare circumstances, I determine that a matter should not be communicated in my report because the adverse consequences of doing so would reasonably be expected to outweigh the public interest benefits of such communication.

Other Reporting Responsibilities

In accordance with Section 19 (1) of the National Audit Act, 2008, I report to you, based on my work described on the audit of Financial Statements, that; except for the matters raised in compliance with legislation section below, and whose effect has been considered in forming my opinion on financial statements, the activities, financial transactions and information reflected in the financial statements that have come to my notice during the audit, are in all material respects, in compliance with the authorities which govern them.

Report on the Audit of Compliance with Legislation

There were no material findings in respect of the compliance criteria.

John F.S. Muwanga

AUDITOR GENERAL

17th December, 2021

Appendices Appendix 1: Over payment of salary

Employee Number	Supplier Number	Employee Name	IPPS Net Pay	IFMS Net pay	Over Payment	Management Response	Verification Remarks
861926	745089	Nakayima Stella	6,071,652	6,581,123	- 509,471	Nakayima Stella, Enrolled Midwife whose monthly net salary was UGX 509,471. In the month of May 2021 the ifms system paid her UGX 1,018,942/= as a result of failure of ifms network.	salary for the Month May 2021
955949	745084	Nabulime Proscovia	9,044,595	9,800,378	- 755,783	A recovery code is going to be inserted to recover UGX 509,471 starting December 2021	Double Payment salary for the Month May 2021
	Total				-1,265,254		,

Appendix 2: Under payment of salary

S/n	Employee No.	Supplier No.	Employee Name	IPPS Net Pay	IFMS Net pay	Under Payment	Audit remarks
1	973940	744674	Kyomuhangi Rebecca	37,335,978	26,658,579	10,677,399	Abandonment of duty
2	956254	744867	Mpanga Paul	4,063,036	337,253	3,725,783	Abandonment of duty
3	1042055	839264	Nakimera Margaret	3,884,244	322,937	3,561,307	Abandonment of duty
4	956242	745074	Nambubi Joyce	4,063,036	678,506	3,384,530	Abandonment of duty
5	455389	744990	Banduru Rose	6,569,497	3,931,767	2,637,730	Abandonment of duty
6	455542	745031	Babirye Erinah	7,728,144	5,127,596	2,600,548	Abandonment of duty
7	455838	744905	Mubiru James	7,271,318	4,833,922	2,437,396	Abandonment of duty
8	1011175	745108	Ssekyondwa Robert	5,223,721	3,096,351	2,127,370	Abandonment of duty
9	845439	744641	Nassali Harriet	5,880,285	3,908,965	1,971,320	Abandonment of duty
10	973939	744668	Luyinda Kenneth	9,677,888	8,053,240	1,624,648	Abandonment of duty
11	484499	745112	Egesa Denis	14,176,304	12,991,268	1,185,036	Abandonment of duty
12	1042088	839368	Mugisha Bob	8,685,130	7,938,524	746,606	Abandonment of duty
13	455654	744908	Mayende Joel	5,705,997	5,122,155	583,842	Abandonment of duty
14	845450	744996	Kakayi Zamu	5,575,201	5,119,089	456,112	Abandonment of duty
				125,839,779	88,120,152	37,719,627	

Appendix 3: Payment of salary using wrong scales.

S N.	Emplo yee No.	Suppli er No.	Name	Base pay as per salary structure 2020/2021	Base pay as per payroll register (Pick the latest month)	Variance	Remarks
1	455425	744909	Kimbugwe Bosco John	980,211	777,512	202,699	Employee paid below salary structure rate
2	455760	745016	Bukirwa Judith	1,210,162	1,078,162	132,000	Employee paid below salary structure rate
3	455988	744903	Muddu Museses Ignatius	980,512	866,341	114,171	Employee paid below salary structure rate
4	455401	744896	Musenja Godfrey	980,211	866,341	113,870	Employee paid below salary structure rate
5	456039	744940	Nakirunda Winfred	980,211	866,341	113,870	Employee paid below salary structure rate
6	991657	745008	Katumwa Benon	933,966	832,516	101,450	Employee paid below salary structure rate
7	456071	744973	Kenshubi Margaret	866,341	802,491	63,850	Employee paid below salary structure rate
8	456051	744913	Namakula Juliet	834,700	777,512	57,188	Employee paid below salary structure rate
9	455546	744988	Namabira Jolly Pertua	834,700	777,512	57,188	Employee paid below salary structure rate
10	972479	745007	Nakeya Beatrice	1,078,162	1,039,826	38,336	Employee paid below salary structure rate
11	972477	745114	Kabagambe Saad Jawaadu	1,072,808	1,039,826	32,982	Employee paid below salary structure rate
12	100121 1	745010	Kyambadde Derrick	1,242,869	1,210,213	32,656	Employee paid below salary structure rate
13	545778	745097	Mutamanya Jonathan	834,700	802,491	32,209	Employee paid below salary structure rate
14	455594	745009	Kabasoka Cathy	2,324,608	2,295,943	28,665	Employee paid below salary structure rate
15	303078	745000	Nalunga Juliet	2,350,000	2,324,608	25,392	Employee paid below salary structure rate

16	104865	854796	Muhanguzi	1,013,759	988,562	25,197	Employee paid below salary structure
	6		Muramuzi				rate
17	455771	744644	Namanya	802,491	777,512	24,979	Employee paid below salary structure
			Wilber				rate
18	456015	744980	Nannyondo	802,491	777,512	24,979	Employee paid below salary structure
			Milly				rate
19	103575	810525	Lyagoba	820,036	795,804	24,232	Employee paid below salary structure
	1		Dennis				rate
20	104865	854795	Mwanje	820,036	795,804	24,232	Employee paid below salary structure
	0		Umaru				rate
21	972487	745018	Ssembwayo	856,233	845,252	10,981	Employee paid below salary structure
			Mathias				rate
22	103605	810526	Mugabe	756,176	755,469	707	Employee paid below salary structure
	0		Shaufa				rate
	Total			23,375,383	22,093,550	1,281,833	

Appendix 4 (a): Lack of letters of undertaking

SN			N Employee Supplier Employee Monthly Annual										
SIN	Number	Number	Name	Loan	Loan Total								
1	868160	744748	Sendi John	418,222	5,018,664	Sendi John applied for a loan from Platinum using USSD							
2	973939	744668	Luyinda Kenneth	377,676	4,532,112	Luyinda Kenneth applied for a loan fro Platinum Credit using USSD on his phone							
3	973932	599200	Galiwango Ronald	373,100	4,477,200	Galiwango Ronald Bukko applied for a loan from Letshego using Letters of Undertaking							
4	963065	745059	Kayondo Derick	360,560	4,326,720	Kayondo Derick applied for a loan from Platinum Credit using USSD							
5	868156	744688	Ssaku Vincent	359,639	4,315,668	Ssaku Vincent applied for a loan from Centenary Bank and Letters of Undertaking were signed by Ag DCAO and CFO							
6	963069	744799	Bukenya Emmanuel	321,511	3,858,132	Bukenya Emmanuel applied for a loan from Platinum Credit using USSD							
7	868161	744789	Muwonge Constantine	320,893	3,850,716	Muwonge Constantine applied for a loan from Platinum credit using USSD							
8	869859	744956	Tuwereza Justine	296,487	3,557,844	Tuwereza Justine applied for a loan from Platinum Credit using USSD							
9	1026700	776059	Mulondo Christopher	274,333	3,291,996	Mulondo Christopher applied for a loan from Platinum credit using USSD							
10	455796	744653	Nakayiza Beatrice	70,000	840,000	Nakayiza Beatrice signed a life policy insurance from Sanlam							
11	748979	744827	Mukwanya Honulato	70,000	840,000	Mukwanya Honulato signed a life policy							

						insurance from Sanlam
12	1041815	839269	Namanda Proscovia	70,000	840,000	Namanda Proscovia signed a life policy insurance from Sanlam
13	956001	744841	Kizza Juliet	65,000	780,000	Kizza Juliet signed a life policy insurance from Sanlam
14	963044	744624	Nansamba Viola	65,000	780,000	Nansamba Viola signed a life policy insurance from Sanlam
15	455854	744994	Luyima Francis	56,668	680,016	Luyima Francis signed a life policy insurance from Sanlam
16	455441	745106	Nakabonge Rose	38,698	464,376	Nakabonge Rose signed a life policy insurance from Sanlam
17	455686	745035	Birungi Florence	30,300	363,600	Birungi Florence signed a life policy insurance from Sanlam
18	861897	744669	Mugeyi Aisha	29,982	359,784	Mugeyi Aisha signed a life policy insurance from Sanlam
19	455638	744976	Ntumwa Mathias	28,600	343,200	Ntumwa Mathias signed a life policy insurance from Sanlam
20	545778	745097	Mutamanya Jonathan	27,600	331,200	Mutamanya Jonathan signed a life policy insurance from Sanlam
21	748923	744924	Ssemakula Jeremiah	476,120	5,713,440	Ssemakula Jeremiah applied for a loan from Platinum credit using letters of undertaking
22	734828	321304	Kiggundu Javira	190,000	2,280,000	Kiggundu Javira applied for a loan from Stanbic Bank and letters of undertaking were signed
23	748960	744923	Nakasi Harriet	181,007	2,172,084	Nakasi Harriet applied for a loan from Bayport LTD way back in 2014

						using letters of undertaking and
						now it is ongoing.
24	748906	745066	Mukulu Godson	179,172	2,150,064	Mukulu Godson applied for a loan from Platinum using USSD
25	861915	744922	Babirye Deborah	179,096	2,149,152	Babirye Deborah applied for a Topup loan from Bayport using USSD
26	462793	744987	Nalubega Pauline	70,000	840,000	Nalubega Pauline signed a life policy insurance from Sanlam
27	748919	744720	Katongole Julius	50,610	607,320	Katongole Julius signed a life policy insurance from Sanlam
28	455945	745013	Sendagire James	151,894	1,822,728	Ssendagire James applied for a loan from Bayport services in 2014 uptonow the code still exists
29	455830	744939	Nakiruuta Susan	127,287	1,527,444	Nakiruuta Susan applied for a loan from Bayport services in 2014 uptonow the code still exists
30	748941	744741	Katende James	127,001	1,524,012	Katende James applied for a loan from Bayport services in 2014 uptonow the code still exists
31	800790	744704	Nabasirye Barbra	58,300	699,600	Nabasirye Barbra signed a life policy insurance from Sanlam
32	455802	744914	Kalikoka Kennedy	48,980	587,760	Kalikoka Kennedy signed a life policy insurance from Sanlam
33	748999	744722	Lweera Lawrence	40,352	484,224	Lweera Lawrence signed a life policy insurance from Sanlam
34	845481	744986	Mugumya Nixon	39,200	470,400	Mugumya Nixon signed a life policy insurance from

						Sanlam
35	455674	745103	Nalusiba Nakuburwa	33,300	399,600	Nalusiba Nakubulwa signed a life policy insurance from Sanlam
36	849897	744786	Sabano Christine	30,555	366,660	Sabano Christine signed a life policy insurance from Sanlam
37	749001	745085	Nalaaki Robinah	29,100	349,200	Nalaaki Robina signed a life policy insurance from Sanlam
38	748915	744701	Ngabo Willington	26,985	323,820	Nagabo Willington signed a life policy insurance from Sanlam
39	455670	745024	Ssebata Deogratious	23,310	279,720	Ssebatta Deogratious signed a life policy insurance from Sanlam
40	748984	744844	Byagonza Kenneth	23,310	279,720	Byagonza Kenneth signed a life policy insurance from Sanlam
41	861927	744859	Naluwooza Miriam	23,310	279,720	Naluwooza Mariam signed a life policy insurance from Sanlam
42	797224	744636	Muwambya Patrick	22,200	266,400	Muwambya Patrick signed a life policy insurance from Sanlam
43	748936	745053	Namulwa Allen	21,735	260,820	Namulwa Allen signed a life policy insurance from Sanlam
44	455878	744900	Kyobe Gyaviira	20,000	240,000	Kyobe Gyaviira is subscribing to UNATU SACCO, signed an agreement with them
45	462762	744985	Kukundakwe Nassar	20,000	240,000	Kukundakwe Nassar signed a life policy insurance from Sanlam
46	849900	745072	Obore Job	266,000	3,192,000	Babirye Deborah applied for a Topup loan from Letshego using USSD

47	455566	745036	Dabwa Florence	113,333	1,359,996	Dabwa Florence applied for a Topup
				,	, ,	loan from Platinum credit using USSD
48	849910	745058	Wasswa David	327,996	3,935,952	Wasswa David applied for a loan from Opportunity Bank using letters of undertaking
49	861926	745089	Nakayima Stella	247,635	2,971,620	Nakayima Stella applied for a loan from Opportunity Bank using letters of undertaking
50	455668	744982	Ssekamatte Moses	213,854	2,566,248	Ssekamatte Moses applied for a new loan from Platinum credit using USSD
51	455574	745118	Walugembe Emmanuel	213,467	2,561,604	Walugembe Emmanuel applied for a loan from Platinum credit using letters of undertaking
52	455823	744977	Njawuzi Mathias	208,467	2,501,604	Njawuzi Mathias applied for a loan from JOPEG financial services using letters of undertaking
53	703163	744915	Nayiga Madinah	207,143	2,485,716	Nayiga Madinah applied for a loan from Platinum credit using letters of undertaking
54	748964	789271	Wasswa Patrick	205,787	2,469,444	Wasswa Patrick applied for a loan from Bayport using letters of undertaking way back in 2014 and a Topup loan from Letshego
55	455858	744911	Bwengye Joseph	194,917	2,339,004	Bwengye Joseph applied for a loan from Fincredit using letters of undertaking
56	455690	744646	Tusasirwe Alex	186,228	2,234,736	Tusasirwe Alex applied for a loan from Letshego using letters of undertaking

		Total			8,396,127	100,753,524	of undertaking
5	7	865205	744708	Kisakye Esther	164,207	1,970,484	Kisakye Esther applied for a loan from Platinum Credit using letters

Appendix 4 (b): Loan deductions with variances in the IPPS, "active deduction" or the "my approval" reports

Emplo Supplie Employee Monthly Active My **Annual** S Manage Ν Name deductio yee Loan appprova Loan ment Numbe Numbe n (PM) I (PM) Total response 748923 744924 Ssemakula 1 Jeremiah 476,120 476,120 5,713,440 2 734828 321304 Kiggundu Javira 190,000 190,000 2,280,000 748960 744923 3 Nakasi 181,007 237,787 2,172,084 Harriet 748906 745066 Mukulu Godson 179,172 179,172 2,150,064 861915 744922 5 Babirye Deborah 179,096 179,096 2,149,152 462793 744987 6 Nalubega 70,000 70,000 840,000 Pauline 748919 744720 Katongole Julius 50,610 607,320 455945 745013 8 Sendagire James 151,894 151,894 1,822,728 455830 744939 Nakiruuta Susan 127,287 127,287 1,527,444 744741 748941 10 Katende James 127,001 127,001 1,524,012 11 800790 744704 **Nabasirye** Barbra 58,300 58,300 699,600 455802 744914 12 Kalikoka Kennedy 48,980 28,980 587,760 13 748999 744722 Lweera 40,352 40,352 484,224 Lawrence 845481 744986 14 Mugumya 39,200 39,200 470,400 Nixon 15 455674 745103 Nalusiba 33,300 399,600 Nakuburwa 33,300 16 849897 744786 Sabano Christine 30,555 30,555 366,660 749001 745085 17 Nalaaki Robinah 29,100 29,100 349,200 748915 744701 18 Ngabo 26,985 26,985 323,820 Willington 19 455670 745024 Ssebata

			Deogratiou s	23,310	23,310	-	279,720	
20	748984	744844	Byagonza					
			Kenneth	23,310	23,310	-	279,720	
21	861927	744859	Naluwooza Miriam	23,310	23,310	-	279,720	
22	797224	744636						
			Muwambya Patrick	22,200	22,200	1	266,400	
23	748936	745053	Namulwa	0.4 = 0 =	0.4 = 0.=		242.022	
24	455070	744000	Allen	21,735	21,735	-	260,820	
24	455878	744900	Kyobe Gyaviira	20,000	20,000	_	240,000	
25	462762	744985	Cyaviiia	20,000	20,000		2 10,000	
			Kukundakw e Nassar	20,000	20,000	-	240,000	
26	849900	745072	Obore Job	266,000	363,100	363,100	3,192,000	
27	455566	745036	Dabwa	200,000	303/100	303/100	3/132/000	
			Florence	113,333	153,056	153,056	1,359,996	
28	849910	745058	Wasswa	227.006	206 206	206 206	2 025 052	
29	861926	745089	David Nakayima	327,996	296,296	296,296	3,935,952	
29	001920	773003	Stella	247,635	171,111	171,111	2,971,620	
30	455668	744982	sekamatte	/	/			
			Moses	213,854	19,058	19,058	2,566,248	
31	455574	745118	Walugembe	242.467	70.667	124.000	2 564 604	
32	455823	744977	Emmanuel Njawuzi	213,467	78,667	134,800	2,561,604	
32	433623	/ 11 3//	Mathias	208,467	188,467	188,467	2,501,604	
33	703163	744915	Nayiga	2007.07	200/101	200/107		
			Madinah	207,143	69,576	69,576	2,485,716	
34	748964	789271	Wasswa	205 707		460.060	2 460 444	
25	4EE0E0	744011	Patrick	205,787	5,225	169,263	2,469,444	
35	455858	744911	Bwengye Joseph	194,917	153,606	41,311	2,339,004	
36	455690	744646	Tusasirwe	13 1/31/	155,000	11/311	2,555,661	
			Alex	186,228	156,528	63,400	2,234,736	
37	865205	744708	Kisakye					
	Total		Esther	164,207	114,407	114,407	1,970,484	
	iviai			4,741,858	2,615,916	3,116,020	56,902,296	

Appendix 5: Delayed/non-remittance of deductions to UCLA/UBA

S/N.	Month (for which	Salary payment	Loan (482) payment date	Variance (in days)	Audit Remarks
	salary is paid)	date			
1	Jul-20	30/07/2020	12/08/2020	13	Delayed
2	Aug-20	26/08/2020	26/08/2020	0	Concurrent
3	Sep-20	24/09/2020	27/10/2020	33	Delayed
4	Oct-20	27/10/2020	02/11/2020	6	Delayed
5	Nov-20	26/11/2020	26/11/2020	0	Concurrent
6	Dec-20	17/12/2020	17/12/2020	0	Concurrent
7	Jan-21	27/01/2021	12/03/2021	44	Delayed
8	Feb-21	12/03/2021	12/03/2021	0	Concurrent
9	Mar-21	22/03/2021	09/04/2021	18	Delayed
10	Apr-21	29/04/2021	24/06/2021	56	Delayed
11	May-21	04/06/2021	04/06/2021	0	Concurrent
12	Jun-21	22/06/2021	22/06/2021	0	Concurrent
	Average			14	

Appendix 6:Delayed remittance of PAYE deductions to URA

SN	Month (for which salary is paid)	Salary payment date	Required payment date	PAYE payment date	Variance (In days)	Remarks
1	JUL-2020	30/07/2020	15/08/2020	21/08/2020	6	Delayed
2	AUG-2020	26/08/2020	15/09/2020	26/08/2020	0	In time
3	SEP-2020	24/09/2020	15/10/2020	27/10/2020	12	Delayed
4	OCT-2020	27/10/2020	15/11/2020	04/11/2020	0	In time
5	NOV-2020	26/11/2020	15/12/2020	26/11/2020	0	In time
6	DEC-2020	17/12/2020	15/01/2021	17/12/2020	0	In time
7	JAN-2021	27/01/2021	15/02/2021	12/03/2021	25	Delayed
8	FEB-2021	12/03/2021	15/03/2021	12/03/2021	0	In time
9	MAR-2021	22/03/2021	15/04/2021	15/04/2021	0	In time
10	APR-2021	29/04/2021	15/05/2021	29/06/2021	45	Delayed
11	MAY-2021	04/06/2021	15/06/2021	15/06/2021	0	In time
12	JUN-2021	22/06/2021	15/07/2021	29/06/2021	0	In time
	Average				7	

Appendix 7:Non-deduction of PAYE from political leaders

SN.	Pay Code	Employ ee No.	Name	Base salary	DPOLGRAT	Total cost items	IPPS PAYE	Computed PAYE	PAYE variance
1	District Political	849882	Lugoloobi	4760000					- 2,715,600
	Leaders		Willy		7,854,000	12,614,000	1,232,000	3,947,600	
2	District Political	849883	Mwesigye	1240000					- 711,800
	Leaders		Tadeo		2,046,000	3,286,000	176,000	887,800	
3	District Political	849888	Kaabinga	824000					- 505,880
	Leaders		Paul		1,359,600	2,183,600	51,200	557,080	
4	District Political	849889	Kavuma	824000					- 505,880
	Leaders		Stephen		1,359,600	2,183,600	51,200	557,080	
5	District Political	861904	Sande Gerald	810710					- 504,751
	Leaders				1,359,600	2,170,310	48,342	553,093	
6	District Political	861907	Semugema	1240000					- 711,800
	Leaders		Elon		2,046,000	3,286,000	176,000	887,800	
7	District Political	861908	Nayiga	2380000					- 1,276,100
	Leaders		Fausta		3,927,000	6,307,000	518,000	1,794,100	
8	District Political	993105	Nakawungu	1448000					- 814,760
	Leaders		Resty		2,389,200	3,837,200	238,400	1,053,160	
9	District Political	993137	Kakooza	1240000					- 711,800
	Leaders		Wilber		2,046,000	3,286,000	176,000	887,800	
10	District Political	993163	Ssenyanja	824000					- 505,880
	Leaders		Peter		1,359,600	2,183,600	51,200	557,080	
11	District Political	993204	Munaaba	824000					- 505,880
	Leaders		Robert		1,359,600	2,183,600	51,200	557,080	
12	Chairpersons District	106669	Kavuma Ruth	1716346					- 1,853,654
	Service Commission	9			6,178,846	7,895,192	416,904	2,270,558	
	(DSC)								
		TOTAL							-
						51,416,102	3,186,446	14,510,231	11,323,785

Appendix 8: Delayed access of newly recruited or transferred staff to the payroll

S.N o	Emplo yee	Employe e Name	Assumptio n/	Month Expected	Month Salary	Monthly Net	Estimated variance	Audit remarks	Month first	Amount Paid for	Estima ted	Audit Rema	Manageme nt
1	107714	Niwagira	Appointm ent date	to Access Salary Payroll (4 weeks from the date of assumptio n) 31/01/2021	payroll was accessed	Salary (UGX)	in days (Assumpti on/ Appointm ent Vs Access)	on Access	paid on IFMS	the first time (UGX) (Whether net monthly pay or arrears)	Varian ce in days (Acces s Vs Payme nt)	rks on Paym ent	Response Mismatch in
1	2	Penlope	10, 12, 2020	31, 31, 2321	30,00,2021	2,821,277	130	access	021	2,821,277	Ü	111 01110	names
2	107715 2	Nabuufu Juliet	16/12/2020	31/01/2021	30/04/2021	757,106	89	Delayed access	30/04/2 021	757,106	0	In time	Delay to get TIN
3	700258	Atiku Ratib Abas	10/08/2020	30/09/2020	30/11/2020	1,653,670	61	Delayed access	30/11/2 020	1,653,670	0	In time	Delay to present transfer letter
4	108110 4	Kisitu Emmanuel	17/02/2021	31/03/2021	30/04/2021	517,803	30	Delayed access	30/04/2 021	517,803	0	In time	Delay to report
5	108009 0	Nakachwa Ritah	15/2/2021	31/03/2021	30/04/2021	672,436	30	Delayed access	30/04/2 021	672,436	0	In time	There was no position on system
6	108006 7	Naluwooza Jackline	15/2/2021	31/03/2021	30/04/2021	428,455	30	Delayed access	30/04/2 021	428,455	0	In time	There was no position on system
7	108006 6	Ainomugis ha Julius	15/2/2021	31/03/2021	30/04/2021	308,254	30	Delayed access	30/04/2 021	308,254	0	In time	There was no position on system
8	108006 4	Ainamaani Norman Abaasa	15/2/2021	31/03/2021	30/04/2021	209,859	30	Delayed access	30/04/2 021	209,859	0	In time	There was no position on system
9	108006 5	Nambi Doreen	15/2/2021	31/03/2021	30/04/2021	357,256	30	Delayed access	30/04/2 021	357,256	0	In time	There was no position on system
10	108006	Cenika Phillip	15/2/2021	31/03/2021	30/04/2021	187,660	30	Delayed access	30/04/2 021	187,660	0	In time	There was no position on system
11	107710 4	Ogwete Ambrose	16/12/2020	31/01/2021	28/02/2021	442,782	28	Delayed access	28/02/2 021	442,782	0	In time	Delay to get TIN

12	107710	Bukoma	16/12/2020	31/01/2021	28/02/2021		28	Delayed	28/02/2		0	In time	Delay to get
12	7	Ruhumani	10/12/2020	31/01/2021	20/02/2021	442,782	20	access	021	442,782	0	In time	TIN
13	107714	Hamala	16/12/2020	31/01/2021	28/02/2021	112,702	28	Delayed	28/02/2	112,702	0	In time	Delay to get
13	3	Christine	10/12/2020	31/01/2021	20/02/2021	442,782	20	access	021	442,782	0	III dille	TIN
14	994389		16/12/2020	31/01/2021	28/02/2021	772,702	28	Delayed	28/02/2	772,702	0	In time	Delay to get
177	COCPEE	Geofrey	10/12/2020	31/01/2021	20/02/2021	1,291,133	20	access	021	1,291,133	0	III uille	TIN
15	107717	Ohuru	16/12/2020	31/01/2021	28/02/2021	1,291,133	28	Delayed	30/04/2	1,291,133	61	Delaye	Delay to get
13	2	Godfrey	10/12/2020	31/01/2021	20/02/2021	794,133	20	access	021	2,186,397	01	d	TIN
16	107873		16/12/2020	31/01/2021	28/02/2021	/37,133	28	Delayed	28/02/2	2,100,337	0	In time	Delay to get
10	7	Allen	10/12/2020	31/01/2021	20/02/2021	578,254	20	access	021	578,254	0	In time	TIN
17	107737	Ichana	16/12/2020	31/01/2021	31/01/2021	5/6,25 4	0	In time	31/01/2	3/0,23 4	0	In time	IIIN
1/			16/12/2020	31/01/2021	31/01/2021	200 254	U	In time		200 254	U	In time	
10	107714	Gabriel	16/12/2020	21/01/2021	21/01/2021	308,254	0	In time	021	308,254	0	To time o	
18	107714 0	Mundu Noah	16/12/2020	31/01/2021	31/01/2021	442 702	U	In time	31/01/2	442 702	U	In time	
	U					442,782			021	442,782			
19	107714	Tagoola Abenaitwe	16/12/2020	21/01/2021	21 /01 /2021		0	In time	21/01/2		0	To time o	
19	10//14		16/12/2020	31/01/2021	31/01/2021	442 702	0	In time	31/01/2 021	442 702	0	In time	
20	107715	Moses Nassuuna	16/12/2020	31/01/2021	31/01/2021	442,782	0	In time	31/01/2	442,782	0	In time	
20			16/12/2020	31/01/2021	31/01/2021	620.242	U	In time		620 242	U	In time	
21	8	Juliet	16/12/2020	21/01/2021	21/01/2021	628,343	0	To bine a	021	628,343	0	To bine a	
21	107716	Tendo Rhodah	16/12/2020	31/01/2021	31/01/2021	620.242	0	In time	31/01/2	620.242	0	In time	
	1					628,343			021	628,343			
22	107716	Deborah	16/12/2020	21/01/2021	21/01/2021		0	To bine a	21/01/2		0	To bine a	
22	107716	Namusoke	16/12/2020	31/01/2021	31/01/2021	620.242	0	In time	31/01/2	620.242	0	In time	
22	4	Zaliika	16/12/2020	21/01/2021	21 /01 /2021	628,343	0	T. Line	021	628,343	0	To Maria	
23	107716		16/12/2020	31/01/2021	31/01/2021	E02 144	0	In time	31/01/2	F02 144	0	In time	
2.4	7	Gerald	16/12/2020	24 (04 (2024	24 (04 (2024	582,144	•		021	582,144		T	
24	107716		16/12/2020	31/01/2021	31/01/2021	4 000 400	0	In time	31/01/2	4 000 400	0	In time	
25	9	Jamiru	16/12/2020	24 (04 (2024	24 (04 (2024	1,039,133	•		021	1,039,133		T	
25	107717	Acwera	16/12/2020	31/01/2021	31/01/2021	4 000 400	0	In time	31/01/2	4 000 400	0	In time	
	0	Jimmy	16/10/2020	04/04/0004	24 (24 (2224	1,039,133			021	1,039,133			
26	107717	Gabula	16/12/2020	31/01/2021	31/01/2021	600 040	0	In time	31/01/2	600 0 40	0	In time	
	1	Andrew				628,343			021	628,343	_		
27	107872	Nakayemb	18/01/2021	28/02/2021	28/02/2021		0	In time	28/02/2		0	In time	
	8	a Annet				389,632			021	389,632			
28	107708	Majwala	16/12/2020	31/01/2021	31/01/2021		0	In time	31/01/2		0	In time	
	9	William				1,190,000			021	1,190,000			
29	107709	Kanwagi	16/12/2020	31/01/2021	31/01/2021		0	In time	31/01/2		0	In time	
	8					518,939			021	518,939			
30	107722		16/12/2020	31/01/2021	31/01/2021		0	In time	31/01/2		0	In time	
	2	Gorreth				410,956			021	410,956			
31	107709	Namusisi	16/12/2020	31/01/2021	31/01/2021		0	In time	31/01/2		0	In time	
					1			1	1			1	

	6	haron				209,859			021	209,859			
32	108902 4	Ssemakula Rajab	19/5/2021	30/06/2021	30/06/2021	1,764,000	0	In time	30/06/2 021	1,764,000	0	In time	
33	108902 6	Katumba Richard	19/5/2021	30/06/2021	30/06/2021	604,800	0	In time	30/06/2 021	604,800	0	In time	
34	108902 7	Nakanwag i Irene	19/5/2021	30/06/2021	30/06/2021	532,000	0	In time	30/06/2 021	532,000	0	In time	
35	108920 0	Giribe Harman	19/5/2021	30/06/2021	30/06/2021	532,000	0	In time	30/06/2 021	532,000	0	In time	
36	108903 0	Kayima John Muzeyi	25/5/2021	30/06/2021	30/06/2021	386,400	0	In time	30/06/2 021	386,400	0	In time	
37	108927 2	Kalemba Charles	25/5/2021	30/06/2021	30/06/2021	386,400	0	In time	30/06/2 021	386,400	0	In time	
38	108008 6	Katungye Benard	15/2/2021	31/03/2021	N/A	N/A	N/A		N/A	N/A	N/A		There was no position on system
39	108918 4	Ssemayen go Godfrey	05/07/2020	31/08/2020	N/A	N/A	N/A		N/A	N/A	N/A		Delay to report
		Total Number of days					678				61		
		Average No of days					18				2		

Appendix 9: Delayed access to the pension payroll

S	Employ ee Numbe r	Employee Name	Category of Exit	Retireme nt date/dea th date	Month expecte d on pension payroll	Month Pension payroll was accesse d (as provide d by HR)	Monthly Pension on Access (UGX)	Estimat ed variance in days (Retire ment Vs Access)	Audit remar ks on Access	Month first paid on IFMS	Amount Paid for the first time (UGX)	ed Varianc e in days (Access Vs Paymen t)	Audit Remarks on Payment
1	455496	Ssenyonjo Suleman	Early retirement	09/09/202 0	30/09/20 20	31/10/20 20	146,966	31	Delayed Access	30/01/20 21	146,966	91	Delayed Payment

2	748890	Nalwoga Ruth Kiraza	Mandatory	11/10/202 0	30/11/20 20	31/12/20 20	408,000	31	Delayed	30/01/20	408,000	30	Paid in time
		Ruui Nii aza	60 yrs of retirement	U	20	20			Access	21			
3	849852	Kamanzi Gaston Rwatibama nya	Mandatory 60 yrs of retirement	12/10/202 0	30/10/20 20	31/12/20 20	1,322,933	62	Delayed Access	31/12/20 20	1,322,933	0	Paid in time
4	870150	Musoke Francis Xavier	Mandatory 60 yrs of retirement	21/06/202	31/07/20 21	N/A	N/A	NA	Not accesse d	30/06/20 21	3,083,892	N/A	Paid without access to payroll
		Total						124				152	
		Average						25				38	

Appendix 10: Payments of salaries off IPPS

S	Employee	Supplier	Employee Name	IPPS Net Pay	IFMS Net	Variance	Audit
n	Number	Number		_	pay		remarks
1	861898	744617	Batuusa Florence	34,869,596	45,108,496	- 10,238,900	Payment off IPPS
2	849852	744662	KAMANZI G R. T	9,016,000	10,430,000	- 1,414,000	Payment off IPPS
3	748964	789271	Wasswa Patrick	3,708,656	4,120,230	- 411,574	Payment off IPPS
4	1088934	946250	Sekanyo Mahadi	134,124	504,843	- 370,719	Payment off IPPS
5	993137	789269	Kakooza Wilber	6,756,000	7,042,200	- 286,200	Payment off IPPS
6	456063	744958	Okeng Robert	10,991,464	11,126,564	- 135,100	Payment off IPPS
7	462758	744628	Nandugwa Florence	6,969,758	7,070,278	- 100,520	Payment off IPPS
8	870150	744699	MUSOKE XAVIER FRANCIS 870150	3,083,892	0	3,083,892	Payment off IPPS

9	1080281	935642	ESTATE OF THE LATE TURYAJUNWA	371,146	0		Payment off
			ERIC 1080281			371,146	IPPS
		Total		109,709,159	123,931,892	-14,222,733	

Appendix 11: Validation of employees, pensioners/beneficiaries on the IPPS against the NIRA interface

S.No	Employee No	Employee Name	Category	Audit remarks on verification	Management Response
1	879101	KIKULWE KAWEESA BERNARD	Leaver - pensioner	No verification card and Form provided	Not Verified
2	939058	LUKAMBI LAWRENCE KIZZA5043	Leaver - pensioner	No verification card and Form provided	Not verified due to mismatch of names Estate Vs Beneficiary
3	870150	MUSOKE XAVIER FRANCIS 870150	Leaver - pensioner	No verification card and Form provided	Not verified. His NIN is attached to another employee.

Appendix 12: Use of wrong Budget and expenditure codes (Misclassification)

			Description		Dudast	Discription of	Cownest	Diabt
Invoice Number	Invoice Date	Supplier	Description	Amount	Budget and expendi ture Code charged	Discription of the budget and expenditure item	Correct Budget and expendit ure Code	Right Discription of the item for the budget and expenditure
WKS-37- 20	12/08/2020	DESOFT CONSULTS AND	Rehabilitaton of ssemaundo and kitobo solar water sys	47,457,626	312104	Other Structures	228001	Maintenance - Civil
PL-2-14- 2021	14/06/2021	CONIT ENTERPRISES LTD	renovation of houses at kalangala HCIV	24,988,392	312104	Other Structures	228001	Maintenance - Civil
PL-3-19- 2021	18/06/2021	CONIT ENTERPRISES LTD	renovation of staff houses at HCIV	10,941,072	312104	Other Structures	228001	Maintenance - Civil
sfg-04- 01-2021	13/01/2021	Mmacks Investme nts Ltd	construction of seed school at Bufumira	252,996,913	312102	Residential Buildings	312101	Non-residential buildings
SFG-02- 6-2021(L)	16/06/2021	LUMU EDWARD 849861	FACILITATION FOR EVALUATION PROCESS FOR THE CONSTRUCTION OF A SEED SCHOOL IN MULABANA(DRIVER)	2,200,000	312102	Residential Buildings	281504	Monitoring, Supervision & Appraisal of capital works
SFG-1- 10-20	07/10/2020	ANDIKAS CONTRACTORS LTD	CONSTRUCTION WORKS(KAL515/WRKS/20-21/00004) FOR THE RENOVATION AT JAANA PRIMARY SCHOOL	14,771,289	312101	Non-Residential Buildings	228001	Maintenance - Civil
H-01-14	28/10/2020	Magumba Eriya	Town running fuel for 2 qrt	2,125,000	227004	Fuel, Lubricants and Oils	227001	Travel inland
ADM-12	16/09/2020	ZAWEDDE LOVINCER 748887	To carry out data capture for newly recruited staff	1,106,000	227004	Fuel, Lubricants and Oils	227001	Travel inland
AUD-02	17/12/2020	WERE CHARLES 849853	AUDIT INSECTION	1,000,000	227004	Fuel, Lubricants and Oils	227001	Travel inland
	Total			357,586,292				

Construction	spection of Construction works at Kacha Picture	Audit Remarks
Morks A view of Kachanga seed school		 Works have not yet been completed Furniture not yet supplied Out of 7 classroom blocks only 3 have windows with fitted glass.
Two science laboratories		 Works have not yet been completed on the two science laboratories Some laboratory equipment were supplied.
ICT laboratory		 ICT laboratory was completed. No power supply to run computers. Computers were not yet fully supplied
Mult-purpose hall		 Works have not yet been completed on Mult-purpose hall. Glasses not yet fitted